#### A/43/15

### ANNEX I

#### Documents:

WO/PBC/12/4	Proposed Utilization of Available Reserves in the Medium Term
WO/PBC/12/4(a)	Funding of Development Agenda Activities
WO/PBC/12/4(b)	Down Payment for the New Construction Project
WO/PBC/12/4(c)	Implementation of an Enterprise Resource Planning (ERP) System
WO/PBC/12/4(d)	Upgrading of the Security Standards of WIPO





WO/PBC/12/4
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### WORLD INTELLECTUAL PROPERTY ORGANIZATION

**GENEVA** 

#### PROGRAM AND BUDGET COMMITTEE

# Twelfth Session Geneva, September 11 to 13, 2007

#### PROPOSED UTILIZATION OF AVAILABLE RESERVES IN THE MEDIUM TERM

Document prepared by the Secretariat

#### I. INTRODUCTION

- 1. The Secretariat submitted a proposal to the eleventh session of the Program and Budget Committee (PBC) (June 25 to 28, 2007), on the possible options for the utilization, in the medium term, of available reserves in excess of the target level established by the Member States (WO/PBC/11/10). Following the discussion by Member States on this item, and taking due consideration of the priorities expressed during this discussion, the Secretariat has prepared this revised proposal, which submits a defined package of multi-year projects for funding out of available reserves in excess of the established target level.
- 2. This document presents the overall funding proposal for a package of investment projects, with further details provided for each project, as follows:
  - Funding of Development Agenda Activities (WO/PBC/12/4(a));
  - Down Payment for the New Construction Project (WO/PBC/12/4(b));
  - Implementation of an Enterprise Resource Planning (ERP) System (WO/PBC/12/4(c));
  - Upgrading of the Security Standards of WIPO (WO/PBC/12/4(d)); and
  - Information Technology (IT) platform modernization for the Madrid and Hague systems (as per the proposals submitted to the Madrid Union Assembly (document MM/A/38/4) and the Hague Union Assembly (document H/A/24/2), respectively)).

#### II. ESTIMATED AMOUNT OF RESERVES IN EXCESS OF THE TARGET LEVEL

3. As noted in WO/PBC/11/10, it is presently estimated that, if Member States continue to be satisfied with the target level for reserves established in the year 2000 and if the current schedule of fees for the PCT system remains unchanged, the reserves of the Organization are going to be, in the medium term, in excess of the target level, as illustrated in Chart 1 below.

Chart 1. Estimated Level of Reserves in the Medium Term (in millions of Swiss francs)

	2006/07 Revised Budget	2008/09 Proposed Budget	2010/11 Preliminary Estimate
INCOME EXPENDITURE	595.1 562.1	646.8 630.2	678.6 678.6
RESULT (Surplus/(Deficit))	33.0	16.6	0.0
RESERVES OPENING BALANCE	127.0	159.9	176.5
TOTAL RESERVES*	159.9	176.5	176.5
RESERVES AS % OF EXPENDITURE	28.4%	28.0%	26.0%
TARGET LEVEL FOR RESERVES	104.4	117.4	126.5
AVAILABLE FROM RESERVES	55.5	59.0	50.1

<sup>\*</sup> at end 2007, 2009 and 2011, respectively

4. As Chart 1 shows – all other parameters remaining unchanged – it is currently estimated that by the end of the 2006/07 biennium the reserves of the Organization will total 159.9 million Swiss francs (28.4% of the corresponding biennial expenditure). This figure includes the estimated surpluses for the Contribution Financed Unions (0.6 million Swiss francs), the PCT Union (23.8 million Swiss francs), the Madrid Union (8.9 million Swiss francs); the Hague Union (0.5 million Swiss francs), and an estimated deficit of 0.8 million Swiss francs for "Other". This is illustrated in Chart 2 below.

Chart 2. 2006/07 Revised Financial Overview by Union (in thousands of Swiss francs)

	CF Unions		PCT Union		Madrid Union		Hague Union		Other		Total	
	Amount	%	Amount	%	Amount	%	Amount	%	Amount	%	Amount	%
RWCF, End 2005	21,760		87,746		17,053		355		41		126,955	
2006/07 Income	36,489		456,083		92,361		5,605		4,572		595,110	
2006/07 Expenditure	35,855		432,265		83,497		5,110	5,415 562		562,142		
Surplus/Deficit	633		23,818		8,864		495		-843		32,968	
RWCF, End 2007	22,393		111,564		25,917		850		-802		159,923	
RWCF, Target	17,928	50.0	64,840	15.0	20,874	25.0	767	15.0	-	n/a	104,408	18.6
Balance	4,465		46,724		5,043		84		-802		55,514	

<sup>\*</sup>Reserves and Working Capital Funds (RWCF)

5. It should be noted that the 55.5 million Swiss francs, estimated to be available in excess of the target reserve level at the end of 2007, includes an estimated 5.0 million Swiss francs under the Madrid Union. The Madrid Union Assembly, at its September 2007 session, would have to endorse the allocation of this amount to the proposed investment project for the establishment of a new IT platform for the Madrid System, as described in document MM/A/38/4.

# WO/PBC/12/4 page 3

6. The reserves of the Organization are estimated to further increase by an incremental amount of 16.6 million Swiss francs by the end of the 2008/09 biennium, bringing the total amount of the reserves to 176.4 million Swiss francs. In such a scenario, 59.0 million Swiss francs (or 3.5 million Swiss francs more than at the end of 2007) would be available in excess of the target level established by the Member States.

#### III. PROPOSED UTILIZATION OF AVAILABLE RESERVES

7. In line with the views expressed by Member States at the eleventh session of the PBC, the Secretariat proposes the following package of projects for funding out of the reserves available in excess of the target established by Member States.

Chart 3. Proposed Utilization of Available Reserves (in millions of Swiss francs)\

Projects	Project Budget
Funding of Development Agenda Activities	5.0
Down Payment for the New Construction Project	15.0
Enterprise Resource Planning (ERP) System	22.8
Upgrading of the Security Standards of WIPO	6.6
Establishment of a New IT Platform for the Madrid and Hague systems	12.3
Total:	61.7 <sup>1</sup>

- 8. Detailed proposals for each of the above projects, together with the respective reporting modalities are submitted to Member States for their consideration under documents WO/PBC/4 (a), (b), (c) and (d), respectively. Detailed proposals on the establishment of a new IT platform for the Madrid and Hague systems are contained in the documents submitted to the 2007 Madrid Union Assembly (document MM/A/38/4) and Hague Union Assembly (document H/A/24/2), respectively. In this connection, the attention of the PBC is drawn to the fact that upon conclusion, in July 2007, of the study commissioned by the Secretariat to estimate the cost of the project for the establishment of a new IT platform for the Madrid system, it appeared that it would be more cost effective to also establish, under the same project, a new IT platform for the Hague system (thus enabling economies of scale).
- 9. Finally, the attention of the Committee is drawn to document WO/PBC/12/5, entitled "Proposal by the United States of America to reflect a 15% reduction in the Patent Cooperation Treaty (PCT) International Filing and Handling Fees effective on January 1, 2008". It is stressed that if such a 15% reduction were approved (and subject to the approval of the Proposed Program and Budget for the 2008/09 biennium as per document WO/PBC/12/3), as shown in Annex IV of document WO/PBC/11/17, the implementation of the projects described above would be no longer possible. If, on the other hand, a fee reduction of less than 15% were to be approved, the amount of funds available from the reserves for financing these projects would be significantly lower (the higher the percentage

.

The total estimated cost of these five projects (61.7 million Swiss francs) is 2.7 million Swiss francs above the estimated level of available funds from the reserves by the end of the year 2009.

# WO/PBC/12/4 page 4

of fee reduction, the lower the amount of funds available from the reserves). In such case, the proposal contained in the present document to finance these projects from the reserves would need to be revised accordingly.

#### IV. FINANCIAL REPORTING

- 10. Substantive reporting on the implementation of the proposed projects will be done regularly on a project-by-project basis, as described in the respective project proposals. In addition, the Secretariat proposes to put in place regular reporting to Member States on the overall utilization of the amount appropriated from the reserves for these projects as follows.
  - The funds approved by Member States will be transferred from the reserves to a separate accounting entity, which will enable accurate tracking of detailed expenditure items for each project;
  - Financial reports on the utilization of funds will be provided to the Member States semi-annually; and
  - Financial statements for the utilization of these funds will be included as part of the Financial Management Report, and audited accordingly.
    - 11. The Program and Budget Committee is invited to recommend to the Assemblies of the Member States to:
    - (i) approve the proposed package of investment projects as set out in this document; and
    - (ii) approve the appropriation of 61.7 million Swiss francs for this purpose, to be available to utilize, with the balances taken forward from one biennium to the next, for the envisaged duration of such projects.

[End of document]





WO/PBC/12/4(a)
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### WORLD INTELLECTUAL PROPERTY ORGANIZATION

**GENEVA** 

#### PROGRAM AND BUDGET COMMITTEE

# Twelfth Session Geneva, September 11 to 13, 2007

#### PROPOSAL FOR FUNDING OF DEVELOPMENT AGENDA ACTIVITIES

Document prepared by the Secretariat

- 1. In accordance with the decision of the WIPO General Assembly, in its session held in September-October 2006, the third and fourth sessions of the Provisional Committee on Proposals Related to a WIPO Development Agenda (PCDA), were held from February 19 to 23, 2007, and June 11 to 15, 2007 respectively. The third session of the PCDA agreed to a list of 24 proposals, contained in Annex 1 of document PCDA/3/3. The fourth session of the PCDA agreed to a list of 21 proposals. The Draft Report of the fourth session is contained in document PCDA/4/3 Prov. The fourth session of the PCDA decided to recommend to the 2007 General Assembly the adoption of the recommendations for action in the agreed 45 proposals. It was also recommended to immediately implement the recommendations contained in the list submitted by the Chair of the PCDA, in accordance with paragraph 61 of the report of the fourth session of the PCDA (PCDA/4/3 Prov.). The Committee on Development and IP, which was recommended by the PCDA for establishment by the 2007 General Assembly, would, *inter alia*, develop a work-program for implementation of all the adopted recommendations during the Development Agenda process.
- 2. The Secretariat submitted a proposal to the eleventh session of the Program and Budget Committee (PBC), June 25 to 28, 2007, on the possible options for the utilization, in the medium term, of available reserves in excess of the target level established by the Member States. In line with the Outline of the Director General, one option presented was to increase the resources for certain programmatic areas of work of the Organization. In summarizing the discussions related to the possible options for the utilization of available reserves at the eleventh session of the PBC (WO/PBC/11/17 Prov, paragraphs 57 to 63), where reference was made to the list of recommendations adopted by the fourth session of the PCDA, the

# WO/PBC/12/4(a) page 2

Chairman of the PBC noted that there was considerable support for the financing of the Development Agenda proposals, once approved by the General Assembly.

- 3. While the cost of the implementation of these proposals will need to be assessed in more detail upon their approval by the General Assembly, the Secretariat proposes to earmark an initial amount of 5.0 million Swiss francs for this purpose, to be available for funding the activities directed at the implementation of such proposals.
- 4. The Secretariat further proposes to establish an internal dedicated Board on the WIPO Development Agenda (hereinafter referred to as "the Board"), reporting to the Director General, for the purpose of assessing and approving specific activities to be funded from these resources. Each activity would therefore be reviewed and assessed against the list of proposals following their approval by the General Assembly. Detailed procedures will also be established by the Board for this purpose. Approval of their funding would be conditional on the following preliminary criteria being met:
- (i) The proposed activity shall be demonstrated to support the achievement of one or more proposal;
- (ii) The proposed activity may extend across financial periods, but must have a defined start and end date, with clear objectives, outputs and results set out against the resources required; and
- (iii) Resources requested for the proposed activities may comprise both personnel and non-personnel resources, with the condition that personnel resources can only be approved for the duration of the activity and to the extent of the financial resources approved for these. No posts can be created under any activity.
- 5. The Director General will report on the utilization of funds for such activities, as well as on the progress in the implementation of the proposals to the General Assembly, through the Committee on Development and IP, following its establishment by the 2007 General Assembly.
  - 6. The Program and Budget Committee is invited to recommend to the Assemblies of the Member States to:
  - (i) approve the amount of 5.0 million Swiss francs to be earmarked for the implementation of proposals related to the WIPO Development Agenda; and
  - (ii) endorse the proposed mechanism under paragraph 4 for the review, assessment, approval and reporting on activities for the implementation of the above as proposed in this document.

[End of document]





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### WORLD INTELLECTUAL PROPERTY ORGANIZATION

**GENEVA** 

#### PROGRAM AND BUDGET COMMITTEE

# Twelfth Session Geneva, September 11 to 13, 2007

#### DOWN PAYMENT FOR THE NEW CONSTRUCTION PROJECT

Document prepared by the Secretariat

- 1. One of the options submitted to the eleventh (June) session of the Program and Budget Committee (PBC) for possible utilization of available funds from the reserves was the payment of part of the cost of the new construction project. This option had been presented by the Secretariat in paragraphs 16 to 21 of document WO/PBC/11/10, entitled "Options for the Possible Utilization of Available Reserves in the Medium Term".
- 2. As this document explained, when, in 2005, the Member States had decided to finance the cost of the new construction project (then estimated at 113.6 million Swiss francs: for an update on this issue, please refer to document WO/PBC/12/7, entitled "Progress Report on the New Construction") through a bank loan, the level of reserves of the Organization was considerably lower than at the present time. Interest rates were, on the other hand, at one of the lowest points in recent decades. The situation has changed considerably since and, by the time actual construction work begins in early 2008 all other factors remaining unchanged the level of reserves is estimated to total approximately 160 million Swiss francs. At the same time, the cost of money (interest rates) has climbed considerably since 2005, and is expected to further increase in the medium term.
- 3. In view of those elements, the Secretariat had invited the Member States to consider the option of earmarking a tentative amount of 15 millions Swiss francs from the excess of reserves over the target level to pay part of the cost of the new construction, thus reducing proportionately the amount (and cost) of the loan.

- 4. The Secretariat had furthermore pointed out that, in view of the higher level of the Organization's reserves on the one hand, and the increase of interest rates, on the other, in its opinion the decision to finance the totality of the new construction through a loan was justifiable, in financial terms, only if the rate of return that the Organization is able to obtain from the investment of its own reserves is commensurate with the price paid for borrowing funds from the lending bank.
- 5. As explained by the Controller at the informal consultations on the proposed new Financial Regulations and Rules (FRR) of the Organization (held on July 20, 2007 under the guidance of the Chair of the PBC), in recent years the policy of the Organization for investing funds standing at the credit of the Organization has been extremely conservative, with most funds placed at the Swiss National Bank, in Swiss francs. The Controller had also explained that the proposed new FRR recognize the prerogative of the Member States to approve the policy to be implemented by the Secretariat for short term and long term investments, and that it was hoped that under such new policy the rates of return from long term investments may be higher than those currently obtained. However, pending the adoption, by the Member Sates, at earliest in the year 2008, of such revised policy (that, in theory, may lead to higher rates of return), the rates of return generated by those placements would by definition be lower than the interest rates to be paid to any lending bank for borrowing a corresponding amount of money.
- 6. Upon conclusion of deliberations of the June session of the PBC on this issue, the Chair of the PBC noted that there was considerable support for the proposal of the Secretariat to pay from available reserves part of the cost of the new construction (document WO/PBC/11/17, paragraph 63).
- 7. Based on this conclusion, as well as on the information contained in paragraph 5 above, the Secretariat is therefore proposing to the PBC, through the present document, to formally recommend to the 2007 session of the Assemblies of WIPO Member States to reduce the amount of the funds to be borrowed by the Organization for the new construction project, by authorizing the utilization of part of the reserves for paying part of the cost of the project.
- 8. Taking into consideration
  - (i) the positive evolution of the level of reserves of the Organization, since the time when the funding of the new construction through a loan was decided upon;
  - (ii) the parallel adverse evolution, as of that time, of interest rates; and
  - (iii) the fact that, pending the elaboration of a new investment policy (to be submitted to the approval of the Member States in 2008), it is unlikely that the rates of return obtained from placements of funds standing at the credit of the Organization from reserves may be such as to off-set the cost of the proposed loan,

the Secretariat is of the view that it is in the interest of the Organization to limit the amount of funding obtained through the loan to the extent possible.

9. One of the criteria established by the Secretariat for evaluating the offers of the tendering banks is that the bank grants to the Organization the possibility to repay the loan in advance of the original repayment schedule, with no or limited penalties for the Organization. It is clear that, if successfully negotiated with the selected bank, this clause would enable the

# WO/PBC/12/4(b) page 3

Organization to reduce the amount of its debt if and when its financial situation would so permit, in the mid term (and provided of course that the Member States would authorize such advance payment). The attention of the Committee is, however, drawn to the fact that this clause would operate only in future. In other words, it would not reduce from the start the level of debt of the Organization.

- 10. Another very important factor in this connection is the likely evolution, in the mid term, of interest rates. The attention of the Committee is drawn to the fact that according to most analysts interest rates are expected to grow in the mid term. This means that, if these forecasts are correct, by taking a loan, the Organization exposes itself to the risk of incurring, in the mid term, higher costs than originally estimated. It is also stressed that if, in order to off-set such risk, the Organization will choose to opt for a fixed rate loan, the cost of such loan will be considerably higher than the current cost of a flexible rate loan. (The opposite would be true if analysts concurred in predicting, in the mid term, a decrease of interest rates). Furthermore, lending banks may not be ready to offer fixed rate loans for a period exceeding a limited number of years.
- 11. In view of these considerations, the Secretariat is furthermore of the view that if, at the closing of accounts for the 2006/07 biennium, the actual surplus made by the Organization were to be higher than estimated in the revised budget for 2006/07\*, it would be in WIPO's interest to authorize this incremental surplus (which otherwise would be automatically credited to the reserves) to be utilized to pay part of the cost of the new construction, so as to further reduce, if possible, the level of debt and consequently exposure to financial risk, of the Organization in the mid term.
  - 12. The Program and Budget Committee is invited to recommend to the Assemblies of the WIPO member States to authorize the financing, from the reserves of the Organization, of part of the cost of the construction project, of an amount corresponding to 15 million Swiss francs plus any incremental surplus that the Organization may generate in the 2006/07 biennium on top of the 33 million Swiss francs estimated in the revised budget for 2006/07.

[End of document]

It is recalled that the proposed revised budget for the 2006/07 biennium (document WO/PBC/12/2) estimates that the Organization will generate a surplus of 33 million Swiss francs in the 2006/07 financial period.





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### WORLD INTELLECTUAL PROPERTY ORGANIZATION

**GENEVA** 

#### PROGRAM AND BUDGET COMMITTEE

### Twelfth Session Geneva, September 11 to 13, 2007

## PROPOSAL FOR THE IMPLEMENTATION OF AN ENTERPRISE RESOURCE PLANNING (ERP) SYSTEM

Document prepared by the Secretariat

- 1. At the eleventh session of the Program and Budget Committee (PBC), (June 25 to 28, 2007), the Secretariat submitted a proposal for the implementation of an enterprise resource planning (ERP) system at WIPO (document WO/PBC/11/11).
- 2. Having noted the proposals contained in document WO/PBC/11/11, as well as the comment of the Audit Committee that adequate IT systems are required at WIPO to support the effective implementation of the new Financial Regulations and Rules of the Organization, the June session of the PBC requested the Secretariat to provide to it, at its September session, additional information on the estimated cost of the project, as well as on the experiences of other UN agencies in the implementation of such ERP projects, with a view to enabling the Committee to make recommendations to the September 2007 session of the General Assembly (document WO/PBC/11/17).
- 3. To follow up on such request, the Secretariat has elaborated a comprehensive project proposal for the implementation of an enterprise resource planning (ERP) system at WIPO. This project proposal is attached.
- 4. The attention of the Committee is drawn to the fact that the attached project proposal is based, and expands on, the initial proposals contained in document WO/PBC/11/11, as follows:
- (a) The introduction and background section has been updated to highlight the essential elements of management reform and change that will be enabled by the ERP project.

# WO/PBC/12/4(c) page 2

These elements will be reflected in a management vision document that will guide the design and implementation of the system. The delivery of such a management vision document would be the first key deliverable of the project and has been reflected in the project deliverables section.

- (b) The project's expected benefits have been further elaborated and the relevant section includes an explanation of how the Secretariat will address the quantification of benefits.
- (c) The section on implementation has been updated to give a more comprehensive overview of the key strategies that will drive the project.
- (d) The project timeline section includes an initial assessment by the Secretariat of the priority of the functional areas within the scope of the project.
- (e) The section on project organization has been updated to include a description of the roles and responsibilities of the Project Board and key entities within the project structure. A diagrammatic representation of the project structure has been included.
- (f) The section on estimated costs and proposed source of funding has been expanded to include more detailed explanations of the cost elements, a further elaboration of the relevant assumptions and some valuable insights obtained from other agencies.
- (g) Additional information on ERP projects of other UN agencies including UNDP, UNHCR, and WMO, as requested by the Program and Budget Committee, has been provided in Annex I to the attached document.
  - 5. The Program and Budget Committee is invited to:
  - (i) take note of the information contained in the present document;
  - (ii) recommend to the Assemblies of the Member States to approve the implementation, in the biennia 2008/09 and 2010/11, of an enterprise resource planning (ERP) system at WIPO as per the project proposal contained in annex to the present document.

[Project Proposal for the Implementation of an ERP System follows]

#### PROJECT PROPOSAL

# FOR THE IMPLEMENTATION OF AN ENTERPRISE RESOURCE PLANNING (ERP) SYSTEM

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#### I. INTRODUCTION AND BACKGROUND

- 6. Between 1999 and 2001, preparations began in WIPO for a project which would provide a much needed integrated administrative information management system (AIMS) that would include finance, payroll, human resource management, budgeting, procurement, enterprise reporting, travel and program management. This system was to be built around an Enterprise Resource Planning (ERP) software package. It was decided at the time however, to adopt a phased approach to this project with the initial scope limited to Finance and Budget Reporting functionality, with the other functionalities to be addressed only after the successful introduction of a core financial and budget control and reporting system. The main reasons driving this approach were the limited experience and success within the United Nations (UN) system of implementing large scale ERP systems at the time, and the marked absence of proven and stable implementations within the UN system of the human resource and payroll modules.
- 7. The AIMS project was approved as part of the 2002/03 Program and Budget, with a budget of 9.9 million Swiss francs, and an additional 1 million Swiss francs for start up and post-implementation costs. The project was undertaken and completed on-time and within budget.
- 8. The full benefits of ERP systems, it must be emphasized, are realizable only if they are used in an integrated manner across the targeted sectors such that data is captured and validated once by the originating source and is made available for further processing by downstream functions with workflow and approval hierarchies being effectively managed. The administrative and resource management functions of the Organization, which were out of scope for the first phase of the project, have remained largely unsupported by mainstream IT systems and have therefore continued to have a strong need for an integrated system with functional modules to support their high priority information system needs.
- 9. In 2006, the External Auditor conducted an assessment of the AIMS system and recommended that it be extended to other resource management and administrative areas of the Organization including Publications, Procurement and Human Resources Management (the final report of the External Auditor was circulated internally on March 16, 2007).
- 10. Further, as outlined in document WO/PBC/11/7 Rev., compliance with the International Public Sector Accounting Standards (IPSAS) will need the support of integrated and enhanced IT systems within the Finance Department and the Office of the Controller.
- 11. The implementation of the Human Resource Strategy, submitted in its preliminary version to the WIPO Assemblies in 2006 (document A/42/10, Annex V), will also need IT support for processes such as performance management, management of competencies and skills, online recruitment, etc. The preliminary strategy and the need for such an ERP system have also been endorsed by the Desk to Desk Assessment Final Report, which was received by the Secretariat on June 27, 2007 and made available on the website of WIPO as of July 2, 2007.
- 12. The final report emphasizes that the implementation of the system should be based on the re-engineering of several major business processes and organizational restructuring. The study has concluded that any delays in decision making with respect to the launching of the planned ERP project would delay several aspects of the Organizational Improvement program

recommended by it including the realization of associated benefits. The Secretariat would wish to highlight at this stage that it does not endorse the quantified headcount savings associated with the implementation of the ERP system in the Desk-to-Desk Assessment Report. It is of the opinion that the estimation of such savings must be substantiated on the basis of an in-depth analysis of the process changes that will be implemented. The Desk-to-Desk Assessment report does not contain such an in-depth analysis which would substantiate the headcount savings estimated. (For more information, please refer to document WO/GA/34/12).

- 13. Finally, the most important factor pointing to the need to implement an ERP project at WIPO is the planned introduction of new the Financial Regulations and Rules at WIPO, as submitted for the consideration of this Committee in document WO/PBC/12/6. It is to be stressed that after reviewing, at its March 2007 session, the proposed new Financial Regulations and Rules, the Audit Committee stated that, to be effective, these proposed new Financial Regulations and Rules should be supported by the establishment of new and automated processes (document WO/AC/4/2, paragraph 21). Such establishment of new and automated processes can only be achieved through the implementation of a full Enterprise Resource Planning (ERP) system in line with what several UN system agencies have undertaken in recent years.
- 14. The new Financial Regulations and Rules (WO/PBC/12/6) would form the pillars for a more comprehensive reform of the Organization's regulatory framework and financial management practices. The vision for such reform will be crystallized and documented at the start of the ERP project. The vision will include central policy papers on the assignment of responsibility, authority and accountability and the use of budget as a management tool. Additional vision papers will be developed for functional areas namely, financial management, human resource management and procurement and contracts management. These vision papers will guide the design work undertaken by the project. They are intended as living documents which will need to be kept updated to reflect any significant changes to the policies or principles as the project is implemented.
- 15. The ERP system functionality will enable the following major changes that are proposed through the Revised Financial Regulations and Rules:
- (a) Establishment of the principles of accountability of all employees of the Organization, the codification of a system of checks and balances and the principle of financial segregation which will be supported by the re-engineered business processes and practices, approval hierarchies and streamlined workflow inbuilt within the procurement, financial, travel, human resources and global payroll systems;
- (b) Incorporation of the new regulatory framework for the procurement of goods and services which will be supported by the implementation of the purchasing system; and
- (c) Incorporation of the concepts of Results-Based Budgeting which will be supported by the implementation of the enterprise planning and management (including budgeting) system.

- 16. Finally, the proper deployment of an ERP system, supported by the necessary process and organizational changes, is expected to permit considerable efficiency gains in several areas of work of the Organization.
- 17. For all these reasons, it is hereby proposed that WIPO should embark on the implementation of an ERP project with a view to implementing, like most agencies of the UN system have now done, a harmonized and integrated resource management system.
- 18. The main elements of the proposed project are elaborated in Chapters II to VIII, below. A preliminary cost estimate for the project, with its underlying assumptions, is provided in Chapter IX.

#### II. EXPECTED PROJECT BENEFITS

- 19. Quantification of benefits from the ERP system implementation is challenging and based on our interactions with other agencies, most organizations have had limited success with this. However, the consistent message that the Secretariat received is that there should be a very high focus on benefits tracking (from specific system functionality deployed) for each business area to ensure that the implementation is on track and is meeting business objectives. One example of such benefits would be the savings from automating budget checks which are currently carried out manually by the Office of the Controller based on paper files received. This functionality will free up resources for more value adding analytical tasks that need to be performed in a best-practice based budget management environment.
- 20. The principal difficulty in establishing estimates of quantified benefits is the limited availability of accurate and reliable baseline data (owing to manual or semi-manual processes currently in existence) that would enable the progressive measurement of benefits. The Secretariat intends to include benefits tracking as a key element of the project approach where business owners would identify such benefits linked to functional capabilities within the system. The Project Board would be then responsible for monitoring progress on benefits realization (please see below).
- 21. The principal benefits of implementing an ERP system for the Organization may be summarized as follows.

#### A. Regulatory Framework and Financial Management

- The establishment of re-engineered and automated processes which are essential for the effective implementation of the new Financial Rules and Regulations and the approved new human resource strategy;
- the establishment of a basis for comprehensive and coherent internal control and accountability framework based on user roles, automated approval procedures and workflow;
- compliance with IPSAS through enhanced functionality and system upgrade within Finance and Budget areas; and

 establishment of an integrated and harmonized management reporting system that will provide high quality, reliable and consistent management information.

#### B. <u>Productivity Improvements</u>

- Realization of efficiency gains in all sectors within the scope of the project through simplification, streamlining and automation, in particular in those areas which are poorly supported by IT systems today;
- reduced manual and paper work throughout the Organization through automated workflow and approval processes; and
- the provision of a standard tool set which will disseminate up-to-date financial information to Program Managers for the purpose of budget tracking; thus eliminating the need for parallel, manual or semi manual records to be maintained within each Program.

#### C. <u>IT Improvements</u>

- The retirement of a patchwork of legacy and departmental systems that are complex and expensive to maintain, and the establishment of a standard, unified IT platform for the key administrative and resource management applications; and
- the outsourcing of infrastructure and application hosting by building on the existing arrangement with the United Nations International Computing Centre (UNICC), will result in 24/7 support of the system and a disaster recovery capability.

#### D. Staff Development

■ ERP system implementations serve as an excellent platform or vehicle for training and professionalization of staff, (as users adapt to best practice based processes), higher data discipline and more value added analytical tasks facilitated by the improved availability of data. This has been the experience of other agencies who have undertaken such implementations (please see below).

#### III. PROJECT SCOPE

22. The project is proposed to address the most urgent and essential information management needs of those business areas which were deferred under the phased approach adopted for AIMS, by binding them together on the existing ERP platform, providing thereby the integration with the finance and budget system that is necessary if the full benefits of such a system are to be realized. These areas are described below.

#### A. Human Resource Management and Payroll

23. The current SIGAGIP and Human Resource Access (HR Access) systems which were implemented around 2000 are struggling to keep pace with user requirements, in particular with respect to reporting and management information. The implementation of the Human Resource Strategy submitted in its preliminary form to the WIPO Assemblies in 2006 (document A/42/10 Annex V) and in its final form to the present (2007) session of the Assemblies, will depend extensively on the enhanced utilization of IT systems. The functionality of such a system would need to include payroll, benefits and entitlements administration, recruitment and career development, personnel data management, post management, staff welfare management, performance management, absence management and, potentially, facilities such as self-service\*.

#### B. Finance and Budget

- 24. The Finance Department will have to implement changes to accounting standards and procedures to comply with the International Public Sector Accounting Standards (IPSAS) by 2010, which reinforces the need for certain functionalities and the implementation of key system modules, such as asset management. A detailed definition of IPSAS requirements and their implications will be undertaken prior to the design and implementation of the system.
- 25. At present, the Office of the Controller (which is also responsible for the preparation and monitoring of the budget of the Organization) has an absolute lack of structured IT system support for the preparation of the biennial budget of the Organization. This is currently undertaken using spreadsheets which are limited in functionality and structure. A strong and urgent need has been identified for a system that supports budget preparation and management. This system would need to be integrated with the finance (general ledger module) system, for budget journals, and the human resource management modules for position management. The Office of the Controller will also be a central player and stakeholder in the deployment of the purchasing system and the human resources management and payroll system.

#### C. Procurement

26. Presently, there is a marked absence of structured IT support for this business area. As a result there is considerable manual effort and duplication of data (with the Finance Department and the users of the services of the Procurement and Contracts Division (PCD)) for the purpose of keeping parallel departmental records within spreadsheets and local databases. Furthermore the new WIPO procurement processes and procedures established in 2006 have placed higher demands on PCD staff in terms of workload due to the highly manual methods of working. The implementation of a reliable IT system is therefore expected to result in efficiency gains. The main functionality required by PCD includes vendor management, contract management, purchase requisitions, purchase order management, management reporting and possibly re-ordering and inventory management.

PeopleSoft Employee Self-Service pertains to system facilities within the HR Management modules that enable employees to access and maintain certain elements of personnel data in a fully secure manner. Such facilities help to decentralize the workload and reduce the overall administrative workload within HRMD.

#### D. <u>Enterprise Reporting</u>

27. The fundamental shortfalls of the current suite of systems is the absence of integrated reporting tools which can extract data from systems across the Finance Department, Budget Section and Human Resource Management Department (HRMD) and present such data in a harmonized manner for management purposes. The proposed system must address this shortcoming through the implementation of a well structured reporting system that can extract and present data from multiple areas.

#### E. <u>Publications Sales</u>

28. This business area is currently supported by a homegrown, Access-based system, modified over several years and with a complex interface with the existing AIMS. The overheads and effort incurred for maintaining the system and its interfaces appear, however, to be disproportionate to the revenues that the system brings. There is therefore a need to implement a simpler and more structured basic sales order processing, e-bookshop, inventory and billing system which will interface to the accounts receivables module of AIMS.

#### F. <u>Travel Management</u>

- 29. There is a need to support the WIPO Travel Unit with a system that integrates with Finance and the contracted travel agent's system.
- 30. The proposed system will be used by approximately 120 direct users across the administrative sectors within the scope of the project. Additionally, workflow and document approval processes will potentially impact all employees of the Organization.

#### IV. PROJECT KEY DELIVERABLES

- 31. The project's key deliverables will be the following:
- a document containing a clear management vision statement for key areas (paragraph 14 above), which will guide the design and implementation of the system;
- the re-engineering of key administrative and resource management processes across the Organization, to align them with the new Financial Regulations and Rules; and
- a robust and integrated administrative information and resource management system to support the re-engineered processes, using the standard PeopleSoft ERP solution with minimum customization and adopting the best practices inbuilt in the software.

#### V. KEY ELEMENTS OF THE STRATEGY

32. The project will be implemented with full consideration of the key success factors for ERP implementations and of the lessons learnt by other agencies of the UN system. The implementation strategy will comprise a number of key elements, as detailed below:

#### A. <u>ERP Product Strategy</u>

33. Given the significant investment that WIPO has already made in the PeopleSoft product suite (for AIMS) which is now used by several Organizations (including the International Fund for Agricultural Development (IFAD), the United Nations Development Programme (UNDP), the United Nations High Commissioner's Office for Refugees (UNHCR), and the Red Cross), and WIPO's conscious effort to consolidate application and technical platforms, the most prudent way forward is to extend the ERP implementation (AIMS) using the PeopleSoft product suite to the maximum extent possible. Any use of an alternative software solution for particular processes would only be justified in cases where the PeopleSoft Suite does not include a workable solution. It may, at this point, be noted that Oracle Corporation, which has acquired PeopleSoft, have provided documented input on their strong and clear commitment to the continued support and extension the PeopleSoft product line.

#### B. Application Hosting Strategy

34. WIPO has recently succeeded in arranging to host the PeopleSoft Financials Applications at the UNICC. This has been done initially for the development environments being used for the upgrade to Version 8.9. Once the upgrade is completed successfully, the production environments will be hosted by the UNICC in an arrangement that includes 24/7 support and a disaster recovery capability. The most appropriate application hosting strategy would therefore be to build further on the initial agreement with the UNICC. It may be noted that several UN Organizations across Geneva and in other locations are currently using the ERP application hosting services of the UNICC, among them the World Meteorological Organization (WMO) (Oracle applications), the United Nations High Commissioner for Refugees (UNHCR) (PeopleSoft applications), and the United Nations Development Programme (UNDP) (PeopleSoft applications).

#### C. <u>Application Management Strategy</u>

35. Drawing from the experience of establishing an internal support structure which included a combination of internal and external resources and the cost of re-training internal resources, the strategy will be to develop a very small core functional team for internal user and application support, and enter into more flexible and more cost-effective contracting arrangements with external support service providers, as appropriate. Several UN Organizations are adopting this approach. This also presents opportunities for WIPO to collaborate with other Geneva based agencies that have tendered for, and are entering into, such support arrangements.

#### D. <u>Implementation Strategy</u>

- 36. The challenges presented by the full implementation of the PeopleSoft ERP ought not to be underestimated and need to be addressed through the following key elements:
  - Senior management would actively sponsor and steer the implementation;

- While IT has a crucial role in the overall implementation of the project, this must be primarily a business-driven, as opposed to an IT-driven process. The implementation of the system will be based on clear and well documented vision statements for key subjects such as Responsibility, Accountability and Delegation Structure, Budget Management, Financial Management, Procurement Management and Human Resources Management;
- A "minimum customization" approach should be adopted for the implementation. As previously mentioned, the income modules of AIMS have been customized considerably owing to business needs and the manner in which the legacy systems within the PCT sector and the international registry for trademarks and industrial design operate. However, the cost of developing and maintaining customizations is prohibitive and for the future it would be imperative that such needs are reviewed by senior management with rigor, and undertaken only upon full justification. Amidst the functionality required in the next phase, a potential need for customization could arise in the HR/Payroll areas from the rules within the UN Common System and WIPO's own interpretation and application of these rules. In all other areas, it would not be unreasonable to expect that user procedures and processes can be adjusted and streamlined to align themselves to the practices within the package.
- A formal project structure will be needed, including a Project Board comprising key stakeholders and IT. This typically must include Program Managers in charge of the main business areas within scope, who will be responsible for driving the change required within their respective areas, and who will need to take policy and other decisions that will facilitate the smooth implementation in their sectors.
- The Project Manager will be a key role which must be undertaken by someone who has had recent successful experience in similar large scale ERP deployment projects.
- The project will be undertaken with substantial assistance from a qualified External Implementing Partner. This approach has been widely adopted within projects in other UN agencies since the skills, methodology, experience and track record of having implemented ERP systems is fundamental to the success of the project. This external implementing partner will be selected through an open international tender.
- Strong user involvement will be needed for the project to complete the project successfully. The participation of full-time users who are knowledgeable about their business areas and information needs (relieved partially, substantially, or fully, as appropriate, from their current duties) is imperative for the success of the project.
- A thorough detailed planning, scoping and preparation phase will precede the implementation, focusing on the development of a detailed project plan, finalizing the scope based on the business process requirements, and potentially preliminary training of certain key team members.
- The project will be managed and executed based on a robust and proven methodology (for example Prince2). WIPO management and staff will be trained on the essential elements of the methodology that are relevant to their roles.

• Risk management is seen as a key element of the approach. Key risks and mitigation measures will be identified. They will be assessed and prioritized based on their probability of occurrence and potential impact. The project risk register will be continuously monitored and updated by the Project Board.

#### VI. PROJECT PHASING AND TENTATIVE TIMELINE

- 37. At this stage it is envisaged that the project timeline will be the following.
  - 2007 Establishment of the Project Board (to be appointed by the Director General).
    - Appointment of the Project Manager (by the Director General).
    - Prioritization of the modules by the Project Board and development of a project plan.

The preliminary and tentative plan for implementation phases is the following:

- Phase I: Human Resources, Payroll, Procurement and Finance
- Phase II: Travel, Publication sales, Budgeting and Enterprise Reporting

<u>2007/First Quarter 2008</u> – Detailed planning and preparation, development of the management vision document, infrastructure and organizational arrangements and software acquisition, tendering and recruitment of project personnel, as appropriate;

<u>2008</u> – Design of a core set of Phase I modules;

2008 and 2009 – Deployment of Phase I modules;

2009/2010 – Design and deployment of Phase II modules; and

<u>2010/2011</u> – Post implementation review and system stabilization.

- 38. Our understanding from other UN agencies who have undertaken similar projects is that the proposed scope is similar to what other organizations have undertaken in their first wave of implementation. However, it has been clearly highlighted to us that while such a first implementation results in all key transactions processing and business processes being supported, several parts of the ERP functionality within these modules are typically only implemented after the first wave has been stabilized and adopted fully by the Organization. It is not uncommon for organizations to have a second wave of implementation that deploys some of the more sophisticated business capabilities within the already implemented modules of the ERP system. Such a second wave also typically encompasses consolidation functionality such as data warehousing or portals through the implementation of additional modules, as appropriate.
- 39. WIPO management endorses such an approach that focuses on the urgent and essential functionality required in the first wave.

#### VII. PROJECT ORGANIZATION AND GOVERNANCE

40. The overall indicative project organization for the implementation of the project is set out in Chart I below. In essence, the project will be run by WIPO with external assistance from an External Implementing Partner.

Project Board Project Manager **Business Integration Lead** Deputy Project Manager/ Overall User Coordination (functional/ERP skills required) Budget and Budget and HR Payroll Procurement Procurement HR/Payroll Finance User Finance User Lead Stream Lead User Leads Stream Lead Lead Stream Lead Budget and Finance Procurement Functional HR/Payroll Functional Functional Team including users Team including users Team including users Technical Stream Lead: Architecture/Development/liaison with IT Technical Team(s)

Chart 1. Project organization and governance

41. The entries appearing in the diagram are further defined and described below.

#### A. Project Board

- 42. The Project Board must comprise senior management members from the key functional areas that form part of the scope of the project. The Board will have the responsibility for the successful implementation of the ERP project and must therefore be delegated authority to make key policy and process decisions that will guide the implementation.
- 43. The Board will deliver the management vision documents which will guide the implementation of the project. Given the cross-functional nature of the project and the decisions that would need to be taken, it is imperative to have a single Executive Sponsor who will chair the Board and who is delegated the authority to take decisions that are necessary for effective implementation the project.

#### B. Executive Sponsor

44. The Executive Sponsor, supported by the Board, will have responsibility for ensuring that the management vision is effectively implemented, the project scope is controlled, project

risks are monitored and mitigated, customization is minimized, and that the project is delivered on time and within budget. In most other UN agencies that the Secretariat has interacted with, the executive responsibility of the project lies with the senior official in charge of all management and administrative functions.

### C. <u>Project Manager</u>

45. The Project Manager would be a WIPO official who will be delegated responsibility for the day-to-day execution of the project by the Project Board. The responsibility for management of the project will lie with WIPO.

#### D. External Implementing Partner

- 46. An External Implementing Partner will be hired to bring in the business process and PeopleSoft functional and technical expertise necessary for the project. The project manager of the External Implementing Partner will report to the WIPO Project Manager.
- 47. In addition to the resources brought in by the External Implementing Partner, there would be a need for a strong internal core project team in each functional area and to support the project management stream. This core team will include at least one user lead for each functional area who is knowledgeable about the business requirements and is authorized to take decisions on behalf of users. Operational level users will need to be assigned to the core team on a substantial basis. Other users will be drawn in for various activities throughout the duration of the project such as training, user acceptance test planning and testing.
- 48. The project structure will include a Project Management Office which would provide the necessary support to the project manager for project administration, establishment of project standards and procedures including their enforcement, and project reporting.

## VIII. ESTIMATED PROJECT COSTS AND UNDERLYING ASSUMPTIONS AND PROPOSED SOURCE OF FUNDING

- 49. The cost of the project is estimated on a preliminary basis at 20.7 million Swiss francs, which will be further refined through a detailed planning and scoping exercise. The Secretariat wishes to draw the attention of the Program and Budget Committee to the fact that this estimated cost does not include a contingency factor. Based on experiences of other UN agencies, this estimate appears to be tight. Delivering an ERP project of the proposed scope within budget requires very strict project management, scope control and deployment based on standard functionality as opposed to undertaking customizations. The quality and availability of data in legacy systems is another major factor that could lead to delays and cost overruns.
- 50. The Secretariat is of the opinion that it would be prudent to include a contingency factor of 10 %, bringing up the preliminary estimate to 22.8 million Swiss francs, and to subsequently refine and validate the cost estimate through the detailed scoping and planning phase. This contingency factor could be reduced or eliminated as appropriate after the detailed scoping and planning has been completed, at which time the Secretariat would have a considerably more refined cost estimate prepared with a higher degree of confidence. The

Secretariat will also take advantage of the experience of other UN agencies, such as WMO and UNHCR, to obtain an independent review of the cost estimates.

51. The table below shows the estimated project costs and the underlying assumptions for these. As shown, the high-level preliminary cost estimate for the project is 20.7 million Swiss francs (22.8 million Swiss francs if a 10% contingency is included). This cost estimate is based on WIPO's own initial experience of implementing the PeopleSoft Finance and Budget reporting system (AIMS) and the implementation experiences and input from other UN system organizations which have undertaken similar implementations. It will be further refined and detailed for the different phases and the different categories of costs including software license acquisition, application hosting, and external and internal implementation resources.

Chart 2. WIPO enterprise resource planning (ERP) project preliminary cost estimate (in thousands of Swiss francs)

Cost Element	2007*	2008	2009	2010	2011	Total
Application hosting		900	700	700	700	3,000
Software Acquisition & Maintenance**	870	483	225	225	225	2,028
Project Personnel	132	924	924	924	396	3,300
User Back-Filling Resources	36	588	588	372	36	1,620
Training	72	120	120	150	72	534
External Implementation Partner(s)		2,975	3,400	2,550	1,275	10,200
Staff Missions	30					30
Total	1,110	5,990	5,957	4,921	2,704	20,712

<sup>\*</sup> An amount of approximately 800 thousand Swiss francs for 2007 have already been included in the Revised Budget for 2006/07 for the initial preparatory phase of the project. However, based on the expectation that approval will be obtained only in October, some or all of these costs may only be incurred in later years.

#### A. <u>Underlying Assumptions</u>

- 52. The above cost estimate is driven by <u>four overarching assumptions</u>, which, if not held true, would result in a need to increase the estimate. These are:
- (a) A clear and well documented management vision will be delivered and available prior to the commencement of the work of the External Implementing Partner. The non availability of this key deliverable at the right time would result in the need for the External Implementing Partner to assist WIPO in defining the policies and business processes, which will involve a much higher effort than has been considered in this cost estimate;
- (b) The effort estimates and therefore costs of internal and external resources are based on a "minimum customization" approach. This will imply important changes to policies and business processes to adapt the Organization's way of working to the best practices and functionality within the ERP software package. However, if the Project Board is for any reason unable to ensure the effective enforcement of this approach, user requests for customizations may explode, and the project effort estimate, and therefore cost, will be commensurately higher;

<sup>\*\*</sup> This line has been updated for the cost of of the software modules for sales order processing and inventory management required for the implementation of the Publication Sales system.

- (c) The effort and costs of any specific enhancements for the implementation of functionality required for IPSAS are not included in this estimate. The PeopleSoft ERP software and its modules are fully compliant with the principles of accrual accounting. Any specific requirements or functionality due to WIPO's business requirements or prescribed functionality due to the application of the UN's harmonized policies for IPSAS implementation will only become known following completion of an assessment planned to be carried out over the following months of 2007 (and which may extend to the first quarter of 2008).
- (d) The estimation of effort and therefore cost of the External Implementing Partner's services has been prepared on the assumption that temporary internal project resources will be hired (these appear in Chart II as "project personnel"). Such internal temporary project resources are typically hired at considerably lower costs (60% lower) than external resources. However, if for any reason the project is unable to attract and hire such internal project resources, these resources would need to be supplied by the External Implementing Partner and the costs would increase commensurately.

#### B. Summary Explanations and Key Assumptions

- 53. Summary explanations and key assumptions for the costing used in Chart 2 are provided below.
- (a) Application Hosting: In accordance with the Application hosting strategy, the applications will be housed and hosted on outsourced infrastructure managed by and at UNICC, building upon the current hosting arrangement for AIMS (the PeopleSoft financial system). Application hosting costs are tentatively based on the current costs of AIMS hosting with UNICC. A more precise estimate will be prepared by obtaining a budgetary quotation from UNICC. Such an estimate will need to be based on more precise information to be provided by WIPO in databases required, number of users, application modules and their phasing, the number of environments (development, test, production etc) and the volume of transactions;
- (b) <u>Software acquisition and maintenance</u>: In accordance with the product strategy and the initial investment already undertaken for AIMS, the ERP system at WIPO will be based on PeopleSoft Enterprise suite of modules. Software acquisition costs have been estimated based on a budgetary quote from Oracle PeopleSoft (P/S) and include the following modules: Human Resources, Payroll, Self Service H/R, e-Recruitment, Planning and Budgeting, Internet Expenses, Asset Management and Business Intelligence Suite for Enterprise Reporting<sup>1</sup>. Software Maintenance costs are estimated at 22% of the license costs;
- (c) <u>Project Personnel</u>: Project personnel costs relate to temporary project personnel who will be recruited for the duration of the project as described in paragraph 52 (d). Project personnel are estimated at an average monthly cost of 11,000 Swiss francs;
- (d) <u>User Back-Filling Resources</u>: Building on our own experience of implementing AIMS, and that of other agencies we have consulted, business areas would need to assign key users who are knowledgeable about their business processes to the project for various

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<sup>&</sup>lt;sup>1</sup> Note: WIPO already owns the Procurement module.

activities during the design and implementation phases. This budgeting line refers therefore to the cost of replacing user resources who are released to work on the project, by temporary resources in order to allow routine business operations to continue smoothly during the project timeline;

- (e) <u>Training</u>: The cost of PeopleSoft training is based on the assumption that the arrangement with Oracle through UNICC for training in Geneva will continue. Functional/process training of users will be undertaken by project resources and through the train-the-trainer approach. The agencies we have consulted have emphasized that training is a key success factor of the implementation of ERP systems and its costs are prone to underestimation. Therefore, this estimate will be carefully reviewed and refined in the detailed planning and scoping phase. The training costs do not include the use of any off-the-shelf tools or productivity kits such as UPK (User Productivity Kit offered by Oracle Corporation);
- (f) External Implementing Partner(s): In our own experience during the AIMS project and in that of other agencies, the role of an External Implementing Partner is critical in a successful ERP implementation and represents a considerable portion of the costs. The External Implementing Partner(s) will bring in the much needed expertise for designing, configuring and implementing the system and will be selected through an open international tender. The External Implementing Partner costs have been estimated on the basis of approximately 6,000 man-days and a daily average cost of 1,700 Swiss francs has been assumed. The distribution of external manpower costs across years will depend on the detailed project plan. WIPO is currently in the process of recruiting a consultant to study the implications of IPSAS compliance. While PeopleSoft is IPSAS-compliant, there may be some modifications required to the manner in which the current financial system is configured and used; and
- (g) <u>Staff Missions</u>: Initial discussions with other UN agencies (described in more detail in the Annex to this document) have been very valuable and the Secretariat is of the opinion that more detailed information and insight may be obtained through a limited number of staff missions to such agencies. One to two staff missions are planned during the preparatory phase to visit organizations that have undertaken similar projects.

#### C. <u>Proposed Source of Funding</u>

54. It is proposed to fund the ERP project from the available reserves (see document WO/PBC/12/4).

#### IX. REPORTING MECHANISM

55. The Secretariat will provide progress and financial reports of the project to the Program and Budget Committee on a regular basis.

#### ANNEX

## SUMMARY OF ERP PROJECT INFORMATION OBTAINED FROM OTHER UN AND RELATED AGENCIES

#### A. Overview of Interactions Undertaken with Other Agencies

- 1. The Secretariat has undertaken extensive informal consultations, with exchanges of information and experience, with UNHCR (located in Geneva), and UNDP via telephone and conference calls. A preliminary exchange has also taken place with WMO and more detailed discussions will take place in late August/early September.
- 2. The Secretariat is pleased to inform the Program and Budget Committee that the agencies it has contacted have been very responsive and cooperative and have shared very valuable information. They have also indicated the ability and willingness to collaborate further during WIPO's implementation of the ERP system for the sharing of customizations and other material, as applicable.

#### B. Summary of Information Obtained from UNDP Project

- 3. UNDP has undertaken its ERP implementation (called Atlas) in two phases. The fist phase was undertaken between 2002 and 2005, with the go-live in January 2004. This phase included the implementation of the financial, procurement and asset management modules of PeopleSoft, HR and Global Payroll modules for the country offices and general service staff. Phase 2, which is currently underway, seeks to deploy several improvements in the areas of project management, financial management, e-recruitment, payroll for international professional staff, e-procurement and strategic sourcing.
- 4. The total cost of the UNDP ERP implementation as provided to the Secretariat, is 57.6 million United States dollars for phase 1 (up to March 2005), and an approximate 11 million United States dollars for phase 2.
- 5. It is to be noted that, while the scale and complexity of UNDP's implementation is not comparable to that of WIPO's, many of the lessons learnt would be applicable to the WIPO environment. WIPO had previously collaborated with UNDP for the finalization of its own agreement with PeopleSoft in 2002 for the acquisition of the software licenses and the information and documentation provided at the time had proved to be very useful.
- 6. UNDP has shared with us a comprehensive document on the summary of the implementation of phase 1 and their lessons learnt, the cost information, the governance structure, extracts of their risk and issue logs, and, most importantly, some valuable information on benefits tracking. UNDP has stated that while it has been challenging to quantify benefits, they have made extremely serious efforts to identify specific benefits related to functionality deployed that would accrue to business areas. These benefits have been tracked throughout the project and the results summarized in the document provided to the Secretariat.

- 7. UNDP has explicitly stated its willingness to cooperate with WIPO in downstream activities, including the sharing of any customizations required for the UN requirements that WIPO may deem relevant. It has undertaken such collaboration with UNHCR in Geneva, which has also implemented PeopleSoft.
- 8. UNDP's project governance structure is far more complex than what would be required for WIPO due to the multi-agency nature of their project. However, in essence, they have emphasized the need for a strong and empowered Executive Sponsor, a Project Board, change management and a strong and proven project methodology (Prince2). In phase 1 of their implementation, which had many challenges and a very aggressive timeframe, the executive responsibility for the project lay with the Assistant Secretary General in charge of administrative and management functions. This enabled driving the adoption of coherent policies and the effective implementation of the system.

#### C. <u>Summary of Information Obtained on UNHCR Project</u>

- 9. UNHCR has had a similar project to that of UNDP, starting in 2002. The first phase included the implementation of the supply chain and financial modules (from 2002 to 2004) and the second phase, currently underway, includes the implementation of global payroll and human resource management modules of PeopleSoft.
- 10. The governance of the project in UNHCR comprised two layers. The top level committee (IT Governance Board) includes directors (at D2 level) chaired by the Deputy High Commissioner. UNHCR's Chief Information Officer reports to this board, which meets three to four times a year. The second layer is the Business Owners Committee, which comprises Directors from IT and the business areas concerned by the ERP deployment, the project managers and some section heads as required.
  - 11. UNHCR has provided overall project cost information from 2004 as follows:

2004 – 20.4 million United States dollars

2005 – 29.7 million United States dollars

2006 – 20.1 million United States dollars

2007 – Budget of 6.3 million United States dollars

2008 – Budget of 1.2 million United States dollars

These costs include software license, hardware/hosting, implementing partner, training and staff (directly assigned to the project) costs.

- 12. UNHCR has recently demonstrated to us its procurement system and provided a comprehensive overview of its human resources management and global payroll project. Several important elements of its implementation approach were discussed during these sessions, including the approach to setting up an item catalog for procurement and that for conversion of historical data from the legacy payroll system.
  - 13. Some of the key elements learned include:
    - the importance of the involvement of the Business Owners throughout the project;

- the need to adhere to the best practices within the ERP software;
- the need for key users who know the business processes thoroughly to be assigned to the project and their daily responsibilities back-filled by shortterm resources;
- the importance of user training; and
- the need for the Organization to take primary responsibility for the implementation of the project as opposed to entrusting this to the External Implementing Partner.
- 14. UNHCR is currently planning the implementation of IPSAS including the cost component and the Secretariat expects to have further discussion with them on this subject once they have completed this work.
- 15. Finally, UNHCR has expressed its willingness to share its experience during the course of WIPO's project as required. This could potentially include sharing of customizations, in particular, those related to the human resources and global payroll modules.

#### D. Preliminary Information Received from WMO

- 16. WMO has provided initial information on its project and more detailed discussions will take place with them later in August. The Organization went live with Oracle E-Business Suite Applications in January 2006 with Finance and Procurement, followed by HRMS and Payroll in June, and with e-Procurement and Portal in September.
- 17. The overall direct costs for the latest wave of its ERP Implementation, as provided, were approximately 3 million Swiss francs. Its governing bodies have approved a further 4 million Swiss francs for the implementation of IPSAS starting in 2008.

[End of document]

Document WO/PBC/12/4(d) is available on the web site of WIPO at the following link:

http://www.wipo.int/meetings/en/doc\_details.jsp?doc\_id=84432