

The International Standards in the Enforcement of IPR: Part III of the TRIPS Agreement

Xavier Vermandele

Deputy Director, Building Respect for IP Division

National Workshop on IP Enforcement for Judges Tirana, Albania June 14-15, 2012

1. The Various Levels

- Multilateral: TRIPS Agreement
- Plurilateral → ACTA?
- Bi-lateral → Free Trade Agreements
- Regional: EU; Bangui Agreements (OAPI); etc.



2. The TRIPS Agreement

- Basic principles:
 - National treatment (Art. 3);
 - Most-Favoured Nation Treatment (Art. 4).

- Main features:
 - Sets out minimum standards of IP protection (Part II);
 - Requires effective enforcement measures (Part III);
 - Provides an effective dispute settlement mechanism (Part V);
 - Transitional arrangements (now for LDC) (Part VI).



Part III = a framework

- \Rightarrow Balance of interests (Art. 41):
 - Minimum standards of protection (compar. EU Directive 2004/48 and EU Reg. 1383/2003);
 - Ensuring effective action, including expeditious remedies to prevent infringements.



But also:

- Avoiding the creation of barriers to legitimate trade (Art. 41.1);
- Providing safeguards against the abuse of procedures (Art. 41.1; Art. 48);
- Ensuring fair and equitable procedures: rights of defendants (Art. 42; Art. 50.4-7; etc.).



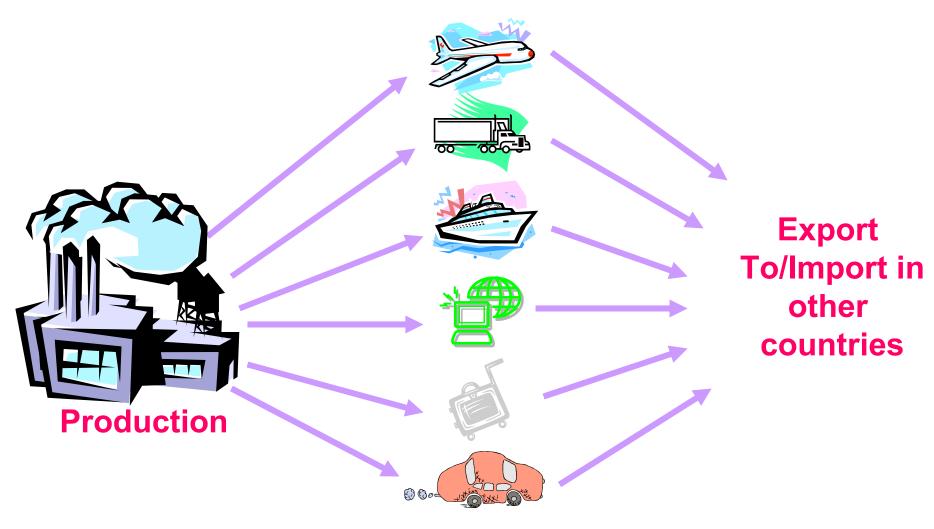
- Structure: various sets of measures according to the nature of the infringement:
 - The infringement of any IPR whatsoever within the scope of TRIPS: civil & administrative procedures and remedies, including provisional measures (Art. 42-50)
 - + other measures for, at least, counterfeiting of trademarks & piracy of copyrighted good : border measures (Art. 51-60) + criminal sanctions (Art. 61).



No obligation for Member States to put in place a specific judicial system or allocate special funds for IP enforcement (Art. 41.5).



Means of conveyance



WIPO
WORLD
INTELLECTUAL PROPERTY

Art. 51

- Subject: Suspension of release of alleged infringing goods.
- Only against the importation of goods suspected to be infringing trademarks (counterfeit goods) or copyrights (pirated goods)...
- ... but Member States may go further :
 - goods involving infringement of other IPRs
 - goods in transit/to be exported.



- How does it work?
 - Application filed with the Customs Authorities by the right holder, providing sufficient evidence of a *prima facie* infringement in the country of importation (Art. 52);
 - Customs Authorities (CA) decide to accept the application or not, and inform the applicant accordingly (Art. 52);
 - CA may require a security or equivalent assurance to the applicant : protection against abuse of right (Art. 53.1);



- Effective suspension of release of goods => notification to the applicant AND the importer (Art. 54);
- Effective suspension of release of goods = for a determined period of time: 10 working days (+ add. 10 working days) within which period the applicant must have initiated a procedure on the merits OR provisional measures must have been taken by the judicial authorities (Art. 55);
- If not => release of the goods.



- If a procedure on the merits is started in due time => right of review of the suspension belongs to the importer (Art. 55);
- Right of inspection (to substantiate his/her claim) and information for the right holder by authorisation given by the competent authorities (Art. 57) // Provisional measures to get evidence;
- Indemnification of the importer, the owner and the consignee of the goods for injury caused by wrongful detention of goods (Art. 56).

WIPO
WORLD
INTELLECTUAL PROPERTY

)

- Specificities:
 - Ex Officio Action by CA, without application from the right holder (Art. 58)
 - > exemption of liability of public authorities and officials where actions are taken or intended in good faith.
 - De Minimis Imports (Art. 60).



3.2. Provisional Measures (Art. 50)

- Competence of the Judicial Authorities, but possibility of same measures by administrative authorities under same conditions (Art. 50.8);
- Two purposes:
 - preventing an infringement of any IPR to occur (incl. entry into the channels of commerce);
 - preserving relevant evidence (see other session).
- Prima facie case + security (Art. 50.3) // avoiding abuse.



3.2. Provisional Measures (Art. 50)

- Unilateral procedure if need be // effectiveness of gathering evidence (Art. 50.2)...
- ... but right of review in a contradictory procedure for the defendant after the execution of the measures (Art. 50.4).
- Applicant bears the risk of having to provide the defendant with appropriate compensation (Art. 50.7).



3.3. Civil procedure on the merits (Art. 42-48)

- Civil judicial procedures (Art. 42), but possibility of same measures by administrative authorities under same conditions (Art. 49);
- Fair and Equitable Procedures (Art. 42):
 - Right to timely and detailed written notices to Defendants;
 - Right to representation;
 - Personal appearances not overly burdensome ;
 - Right of parties to substantiate their claims and to present all relevant evidence;
 - Protection of confidential information.



- Evidence (Art. 42) (see other session)
 - Judicial authorities may order that relevant evidence be produced by opposing party under specific conditions (Art. 43.1);
 - Judicial authorities can make preliminary and final determinations on the basis of the information presented to them without being stopped by the absence of co-operation of one of the parties (Art. 43.2).



- Injunctions (Art. 44)
 - Judicial Authorities shall have the authority to order a party to desist from an infringement, *inter alia* to prevent the commercialization of imported infringing goods;
 - An exception is allowed for goods acquired in good faith.



- Damages (Art. 45) (see other session)
 - Adequate compensation for the injury suffered by the right holder because of the infringer who knew, or should have known, that he was engaged in an infringing activity;
 - exception: judicial authorities may order recovery of profits and/or payment of pre-established damages, "even where the infringer did not knowingly, or with reasonable grounds to know, engaged in an infringing activity".
 - Judicial expenses, which may include attorney's fees.



- Other remedies (Art. 46) (see other session)
 - Judicial Authorities shall have the authority to order:
 - that infringing goods be disposed of outside the channels of commerce or – unless against the constitutional principles destroyed, without any compensation;
 - that materials and implements the predominant use of which has been in the creation of the infringing goods be disposed of outside the channels of commerce, without any compensation.



- Right of information (Art. 47) (see other session):
 - Ordering the infringer to inform the right holder of the identity of third persons involved in the production/distribution of infringing goods + channels of distribution ...
 - if not out of proportion to the seriousness of the infringement.
- Indemnification of the Defendant (Art. 48):
 - Adequate compensation in case of abuse (Art. 48.1);
 - Exemption from liability of public authorities and officials if remedial measures were taken or intended in good faith (Art. 48.2).



3.4. Criminal Procedures (Art. 61)

- Criminal procedures and penalties mandatory at least in cases of wilful TM counterfeiting or copyright piracy on a commercial scale.
- Remedies should include:
 - Imprisonment and/or monetary fines
 - sufficient to provide a deterrent;
 - consistently with the level of penalties for crimes of a corresponding gravity.
 - In appropriate cases, seizure, forfeiture and destruction of the infringing goods / any materials and implements used for the commission of the offence.

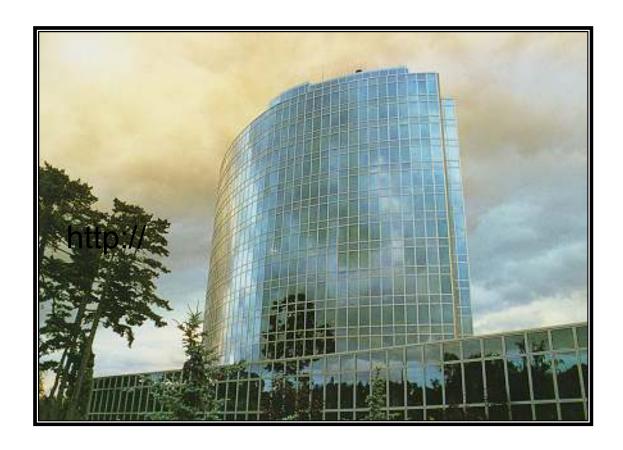


4. Conclusion: And now?

- TRIPS agreement, Part III : a framework.
- "TRIPS Plus"?
- ACTA?



THANK YOU FOR YOUR ATTENTION!



xavier.vermandele@wipo.int
www.wipo.int/enforcement/en/

